

100

YEARS IN THE MAKING



CITY OF **SAND SPRINGS** OKLAHOMA

Citizens' report for Fiscal year ended June 30 2012

1962

1972

1982

1992

2002

2012



IN THIS REPORT

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About the Cover

On the front is Main Street in 2012, on the back is Main Street in 1916



1 Northwoods Fine Arts Academy

About This Report

This Citizen's Report is part of the city's continuing efforts to inform citizens about our community and city government. This report provides brief descriptive information about the city government's organizational structure and finance position.

The information in this report summarizes the city's financial position based on the detailed financial statements found within the 2012 Comprehensive Annual Financial Report (CAFR). The financial statements were prepared in

conformance with Generally Accepted Accounting Principles (GAAP) and audited by an independent accounting firm, receiving an unqualified (clean) opinion. The numbers in this Citizen's Report are presented in an unaudited non-GAAP format. The financial information for the city's discretely presented component units; Sand Springs Cultural Historical Museum Trust Authority (SSCHMTA) and Sand Springs Economic Development Authority (SSEDA) are excluded from this report.

Acknowledgements

The presentation and development of this report would not have been possible without the special efforts and cooperation of staff members, Janice Almy, Sherry Petty, Sand Springs Museum, and Tulsa County.

We would also like to express our appreciation to the Mayor, City Council, and City Manager for their interest and support regarding City financial operations.



Logo designed by Sand Springs' ninth grader, Toni Sabeto



Dear Citizens of Sand Springs

This past year has been immersed in change! Change not just for change sake but the kind of change that positions one for growth, simplicity and vibrancy.

Our first change has been in our culture and how we approach and do the things we do. First impressions are lasting impressions. That is why in September 2011 council adopted a Healthy Eating Active Living resolution and reaffirmed it in April 2012 to begin a path to wellness for our employees and to show our customers we care about the commitments we've made to them and about the image we portray. In February 2012, council adopted a Legacy Statement along with our mission, goals and objectives in March 2012. This sets the tone for our attitude toward service and commitment to our citizens and customers. It also provides our focus on what we will strive to achieve over the continuing course of Sand Springs future. In September 2012, the City Council and staff took a bold move to make Sand Springs' parks and facilities tobacco free. Again, this gives credence to a city wanting to improve its overall health and image.

The second change was one of business and more specifically how we do business. The City Council adopted its first incentives policy for retention and attraction of business in April 2012.

The third and final significant change was organizationally. The City has reorganized several departments to better serve the public and to bring some efficiency to the organization. We feel this will not detract from customer service but will only serve to enhance it. From Administration to Fire and Police, we have moved personnel to better serve Sand Springs and its visitors and customers. We have improved code enforcement and streamlined some of our economic development to insure better communication and service.

So many changes have occurred, changes we believe for the better and we want you to experience a healthier, simpler and more vibrant Sand Springs.

Rocky Rogers
City Manager

The Government Finance Officers of the United States and Canada (GFOA) honored the City of Sand Springs with the Award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) for the fiscal year ended June 30, 2011. This award is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to receive this award, a government unit must publish a PAFR whose contents conform to program standards of creativity, presentation, understandability and reader appeal.

Your City at a Glance

County	Tulsa/Osage
Population	18,906
Males: 9,029	47.8%
Females: 9,877	52.2%
Median resident age	36.5 years
Average household size:	2.5 people
Median household income	\$53,560
Median house value	\$120,480
Median gross rent	\$582

For population 25 years and over:

- High school or higher: 81.9%
- Bachelor's degree or higher: 17.5%
- Graduate or professional degree 5.0%
- Unemployed: 4.4%

Nearest city with pop. 100,000+: Tulsa, OK (10.3 miles, pop. 393,049)

Nearest city with pop. 1,000,000+: Dallas, TX (234 miles, pop. 1,188,580)

Award for Outstanding Achievement in Popular Annual Financial Reporting

PRESENTED TO

City of Sand Springs
Oklahoma

for the Fiscal Year Ended

June 30, 2011



Christopher P. Morvill
President

Jeffrey L. Easer
Executive Director

1915

1916

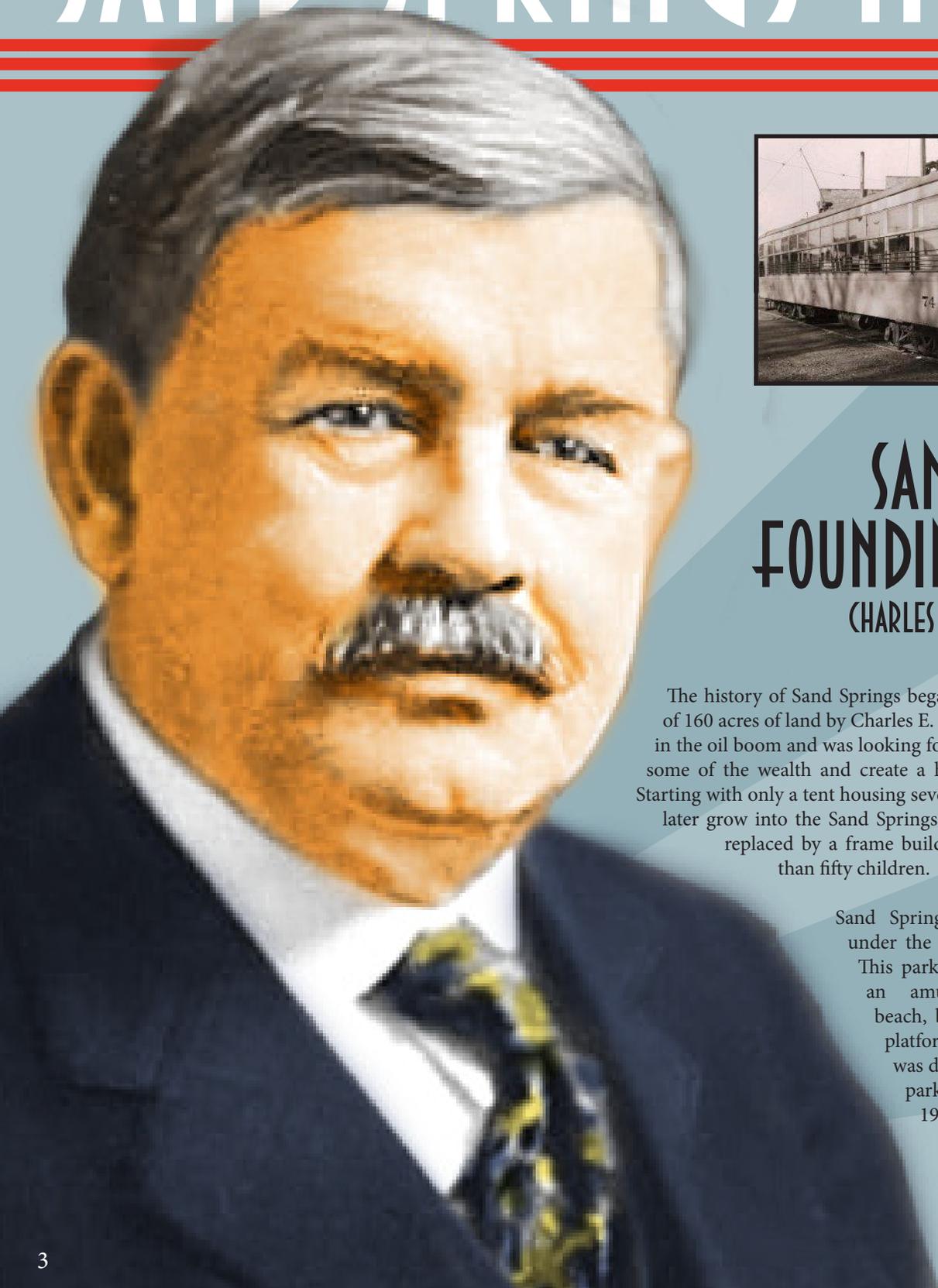
1917

1918

1919

1916 - First child born
1917 - bridge

SAND SPRINGS IN THE



SAND SPRINGS FOUNDING FATHER

CHARLES E. PAGE | 1860-1926

The history of Sand Springs began in 1908 with the purchase of 160 acres of land by Charles E. Page. He had become wealthy in the oil boom and was looking for a suitable place to give back some of the wealth and create a home for orphaned children. Starting with only a tent housing seven children, the facility would later grow into the Sand Springs Home. The tent was quickly replaced by a frame building capable of serving more than fifty children.

Sand Springs Park was built in 1911 under the supervision of Charles Page. This park took center stage as it held an amusement park, swimming beach, boathouse, bathhouse, diving platform and small zoo! The zoo was destroyed in a fire in 1916. The park was closed to swimmers in 1960.

Page also built the Sand Springs Railway, which began in 1911 with

MAKING

the laying of line that carried two gasoline-engine rail cars to connect Sand Springs to Tulsa. Electric trolleys soon replaced this mode of transport. Receipts from the railroad and money from royalties from the gas wells located on Page's land supported the home. The interurban line lasted until January 2, 1955, when the last revenue-passenger car made its run from between Sand Springs and Tulsa. The Sand Springs Railway was also the last operating interurban in the state.

Page decided to form the City of Sand Springs to the west of the home. He offered free land to anyone who wanted to relocate. He established the aforementioned transportation system connecting Tulsa and Sand Springs and offered companies a twenty-thousand-dollar relocation bonus.

The town site of Sand Springs was laid out in 1911 with the building of the interurban, and the city was incorporated in 1912 with a population of approximately 400 citizens. Most towns have a town square, but because Sand Springs offered trolley service, the Triangle (and associated curve) offered trolleys a means to turn the corner. Clarence H. Tingley became the first Mayor in 1912. In 1918 Page established a "widow's colony", allowing widows to maintain and keep their families together.

By 1918 the Sand Springs population had grown to an estimated 900. They supported two banks, a hotel, a local newspaper, and all of the amenities equal to any city in the state. Some of these were the Kerr Glass Manufacturing Company, Commander Mills, Southwest Box Company, and Sinclair Prairie Refineries.

In the 1920's Sand Springs was booming. This was the "City of Opportunities" according to the Chamber of Commerce in 1926.

There were many industries operating in Sand Springs. Sand Springs was very modern with electric lights on the main streets and most streets were graded, some even paved. In 1920 a dam was constructed across Shell Creek to supply the growing community with water from newly formed Shell Creek Lake. In 1924 Charles Page turned his ranch land, on the south side of the river, over to the Sand Springs Townsite Co. Much of this land was later purchased by Harry Pratt.



The Great Depression hit in the 1930's, but Sand Springs fared much better than many other parts of Oklahoma because of the diversity of the industry. Most of the local industries made it through the depression. In 1931 a new bridge was built across the Arkansas River connecting the south side of the river with Sand Springs.

HISTORICAL POPULATION

1920	4,067	
1930	6,674	64.10%
1940	6,167	-8.00%
1950	6,994	14.00%
1960	7,754	10.90%
1970	10,555	36.10%
1980	13,121	24.30%
1990	15,346	17.00%
2000	17,451	13.70%
2010	18,906	8.30%

The Keystone Expressway was built through downtown Sand Springs in 1968, after years of planning. The Springs, for which Sand Springs was named, was lost with the construction of the expressway. All that is left of the clear springs which flowed out of the banks of the Home Hill is the small fountain of water bubbling up by the Katy Trail. The City ballooned in size with the annexation of Prattville in 1965. The Keystone Dam was completed in the 1960's and Keystone Lake began to fill in 1964.



In the 1970's and 1980's the manufacturing base saw a short-term decline followed by a current pattern of growth. South Sand Springs saw a population growth and the opening of three new schools.

Once a booming industrial-based community, the closure of major employers like Kerr (Ball) Glass

Manufacturing Company, Southwest Box Company and Gerda (Sheffield) Steel has caused a transformation in Sand Springs. Transitioning from industry to retail is key for the future of Sand Springs.

1925

1926

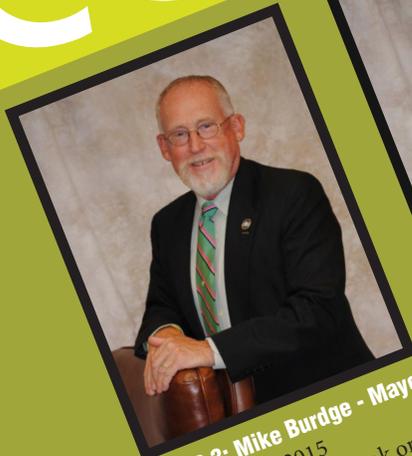
1927

1928

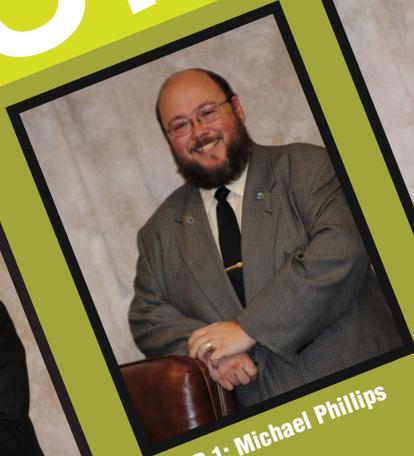
1925 - Cotton Mill
1929 - Sheffield Steel

1929

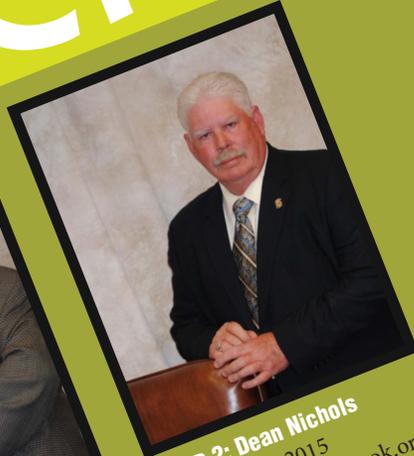
CITY COUNCIL



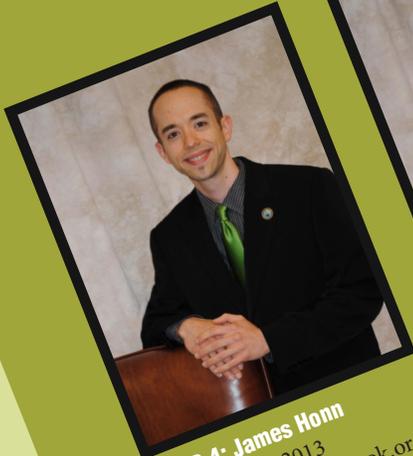
WARD 3: Mike Burdge - Mayor
 Term expires 2015
 sward3@sandspringsok.org
 918-245-6430, 918-245-0153



WARD 1: Michael Phillips
 Vice Mayor
 Term expires 2013
 sward1@sandspringsok.org
 918-798-2678



WARD 2: Dean Nichols
 Term expires 2015
 sward2@sandspringsok.org



WARD 4: James Honn
 Term expires 2013
 sward4@sandspringsok.org



WARD 5: Harold Neal
 Term expires 2014
 sward5@sandspringsok.org



WARD 6: Brian Jackson
 Term expires 2014
 sward6@sandspringsok.org



At Large: James Rankin
 Term expires 2014
 ssatlarge@sandspringsok.org

The City of Sand Springs operates under a Council-Manager form of government established by the Charter. The Mayor and Council are the legislative body, and appoint the City Manager as well as the City Attorney, City Judge, and City Treasurer. The Council is comprised of the Mayor, Vice-Mayor and five council members who are elected to serve three-year terms, with the Mayor and Vice Mayor being elected annually by the Council. The seven members represent each of the City's six wards, one member serving in an at-large position.

SAND SPRINGS BOARDS

AIRPORT ADVISORY BOARD

The Airport Advisory Board meets on the 3rd Thursday of each month. This board is appointed by City Council to make recommendations in all airport matters, and seeks to promote and advertise the Sand Springs Pogue Airport in the best interest of the City. This board is a 7 member board appointed by Trustees to serve 3-year term per Resolution M99-07. Attendance requirement per Resolution M99-02. Eligibility: Live within fence line of City.

BOARD OF ADJUSTMENT

The Sand Springs Board of Adjustment meets on the 3rd Monday of each month at 7:00 p.m. This board is appointed by the City Council to hear appeals from the determinations of the building inspector in enforcing the codes, to grant special exceptions, to grant variances, and to make interpretations of the zoning map and text. This board is a 5 member board appointed by Council to serve 3-year term per Ordinance 945. Eligibility: City residency; cannot serve on any other City Board.

CITY COUNCIL

The City Council meets every 2nd and 4th Monday of each month at 7:00 p.m. The City Council is the legislative body for the City of Sand Springs. It is comprised of the Mayor, Vice-Mayor and five council members who are elected to serve 3-year terms, with the Mayor and Vice Mayor being elected annually by the Council. The 7 members represent each of the City's 6 wards and 1 member serving in an at-large position. Eligibility: Governed by election requirements for holding office.

CULTURAL AND HISTORICAL MUSEUM TRUST AUTHORITY (SSCHMTA)

The Trust meets the third Tuesday of every month at 6:00 pm at the Sand Springs Cultural and Historical Museum

(9 E Broadway). The SSCHMTA is a public trust that was created in 1991 to promote the development of industry and culture by collecting and preserving historical information and artifacts pertaining to the community. The Sand Springs City Council appoints the members of the SSCHMTA. This board is a 7 member board nominated by Mayor and confirmed by Council to serve a 5-year term. If not approved within 30 days of certification of vacancy Trustees may appoint. Eligibility: Resident of the State.

DEVELOPMENT AUTHORITY (SSDA)

The SSDA meets on the 1st and 3rd Monday of each month. This board provides planning and oversight for the development of the Sand Springs community. The SSDA is the initial point of contact for the Vision 2025 Keystone Corridor Redevelopment Project. This board is a 5 member board appointed by the Mayor, subject to Council approval, to serve 3-year term. Attendance requirement per state statues: a member may be removed from office for "neglect of duty" per Title 11 Urban Renewal. Terms commence on August 1st. Eligibility: City resident for 5 years per State Statute 11 O.S. 37-108(E).

MUNICIPAL AUTHORITY TRUST

The Municipal Authority Trust meets on the 4th Monday of each month at 7:00 p.m. This board is comprised of the City Council members who are elected to serve 3-year terms.

PARK ADVISORY BOARD

The Sand Springs Park Advisory Board meets on the 1st Monday of each month. Board members make recommendations to City Council for acquisition or disposal of park property, future improvements to parks, estimates

of capital needs, adoption or repeal of park rules and regulations, and City staff implementation of park and recreation events and programs. This board is a 7 member board appointed by Council Ward Representative to serve a 3-year term (runs concurrent with Council member). Eligibility: One representative for each of the 6 wards and at-large.

PARK FRIENDS, INC.

This board consists of a minimum of 3 members and a maximum of 7 members selected by each Council Ward Representative to serve a 3-year term (runs concurrent with Council Member). The Parks Director shall serve on the board as an ex-officio, non-voting member. Eligibility: Resident of the State of Oklahoma.

PLANNING COMMISSION

The Sand Springs Planning Commission meets on the 3rd Monday of each month at 4:00 p.m. This board is responsible for the administration of planning and zoning ordinances and the comprehensive plan for the City. This board is a 7 member board appointed by Council to serve a 3-year term. Attendance per Ordinance 945. Eligibility: City resident and registered voter. At no time shall more than 2 residents of any ward serve on this board.

SAND SPRINGS/SAPULPA JOINT BOARD

The Sand Springs/Sapulpa Joint Board meets every 3 months on the 3rd Tuesday at 5:00 p.m. This board is comprised of the Chairman and Vice-Chairman, or their designees, of the Sand Springs Municipal Authority and the Sapulpa Municipal Authority. Eligibility: Chairman or Vice-Chairman of each Municipality or their designees.

1935

1936

1937

1938

1939

1936 - Football field plans

Profile of Your Community



PROFILE OF YOUR COMMUNITY

Sand Springs is located in the heart of Green Country, only six miles west of Tulsa, 25 miles south of Skiatook Lake, and eight miles east of Keystone Lake. The city is nestled in the steep and wooded hills bordering the Arkansas River with over 70 unique residential subdivisions to meet your needs. Sand Springs' city limits encompass approximately 22 square miles, population over 18,000, with a larger fence line area of approximately 150 square miles, population approximately 35,000.

IMPORTANT FACTS

Founded	1911
Incorporated	1912
2010 Census Pop.	18,906
County	Tulsa/Osage
Form of City Gov.	Council-Manager
City Employees	194
2012 Budget	\$49,437,602
Asses. Property Value	\$119,939,380
Property Tax Rate	\$125.13
Debt per Capita	288
Housing Start Permits	59
Residential Subdivisions	70
City Sales Tax Rate	3.50%

ECONOMIC DEVELOPMENT

Today the city is home to a multitude of small businesses and national manufacturing companies, marketing products both domestically and internationally. Sand Springs offers quality neighborhoods, parks, libraries, commercial development and airport. **Sand Springs - Pogue Airport (SSPA)** is a Federal Aviation Administration (FAA) regional business airport located three miles northwest of Sand Springs. With a 5,800-foot long by 100-foot wide runway, SSPA can accommodate the vast majority of business jet aircraft and also provides an airport terminal that includes a conference room, office space, pilot lounge, and modern weather monitoring and flight planning equipment.

Sand Springs offers new and expanding businesses prime commercial development sites, space in existing buildings, financial and tax incentives, a well-developed transportation network and a community with a pro-business attitude. Local business and industries have unlimited access to our general aviation airport capable of accommodating aircraft up to the largest in the business jet fleet. Port of Catoosa, located just 25 miles from Sand Springs, is convenient for shipping of large freight by barge, rail or truck. As the city moves forward to the upcoming year, new retail sectors, shopping centers, grocery stores, restaurants and expanded services will begin happening throughout the city. This past year we have seen major improvements

to manufacturing and reuse of existing building space. Webco Industries Inc. opened a new 210,000 square-foot facility and is running at full speed. Also opening in Sand Springs was Reasor's Grocery, employing approximately 200 people.

Major Employers

- Sand Springs Schools
- Wal-Mart
- Webco Industries
- City of Sand Springs
- Reasor's Grocery

Major Property Taxpayers

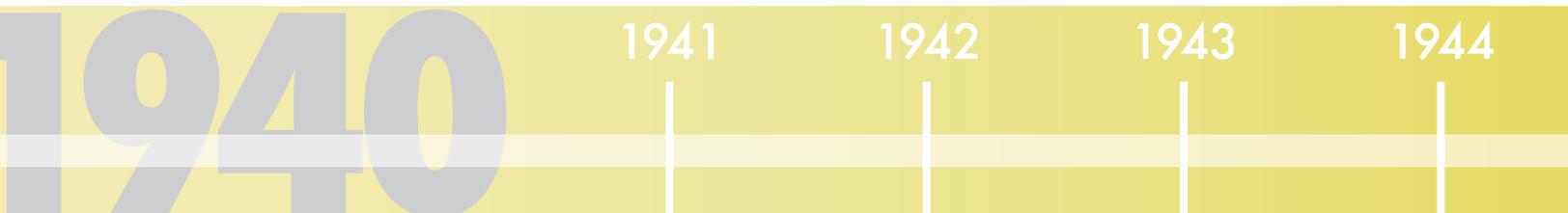
- AEP Public Service of Oklahoma
- Baker Petrolite Corp.
- Webco Industries
- Gerdau Steel
- Sand Springs Home

City leaders strive to blend the community's resources with business, industry and tourism needs. City staff coordinates with private industry, local and regional Chamber of Commerce, and the Oklahoma Department of Commerce and Tourism to achieve these goals.



EDUCATION

Education is a source of great pride for residents in Sand Springs with academics beginning from early childhood



development and continuing through senior high. Serving more than 5,300 students, Sand Springs School District provides outstanding programs designed to accommodate a wide range of learners. The school district is proud of the academic achievements of its students, but also promotes active student participation in athletics, music, fine arts, speech, debate, journalism, and vocational-technical education.



In addition to the core curriculum, the schools offer sports and extracurricular activities to meet the varied interests and to develop the talents of all students. The school partners with parents and the community to prepare graduating students to be successful citizens in a global society.

High school students may also select a variety of courses from Tulsa Technology Center (TTC). Many of the courses at TTC are articulated with courses at Tulsa Community College in such a way that students may receive college credit for technical courses taken while in high school. TTC also has a Success Center which offers students and drop-outs in grades 6-12 an opportunity to get ahead or make up credits for a high school diploma.

Tulsa Technology Center will be taking on a significant new presence in Sand Springs with the construction of a highly-visible stand-alone campus on 6.6 acres. The campus is expected to be open in the fall of 2013.



The Sand Springs – Tulsa Community College’s West Campus is also home to the International Business and Transportation Management programs, a state-of-the-art Veterinary Technology Center, campus-specific Learning Resource and Technology Learning Centers and much more.

With excellent universities and vocational schools such as Tulsa Technology Center, the University of Tulsa, Oral Roberts University, Oklahoma State University-Tulsa, and University of Oklahoma – Tulsa campuses are located within 15 miles of Sand Springs, with growth and development opportunities abound for students of all ages, levels, and learning styles.

• Early Childhood	1
• Elementary Schools	5
• Middle Schools	1
• Ninth Grade Center	1
• High School	1
• Alternative School	1
• School Enrollment	5,338
• Average Student per Instr.	13



RECREATION & THINGS TO DO

Keystone and Skiatook Lakes, located just minutes from Sand Springs, offer the finest sport fishing, camping, and sailing in the region. With over 500 miles of shoreline combined, visitors and residents can enjoy a myriad of outdoor recreational opportunities, water sports, swimming, picnicking, hiking and more. Rich in nature, sights and sounds, glorious photographic opportunities exist for both the professional and amateur photographer. No sportsman

is left out with approximately 17,000 acres of land open for public hunting. Enjoy hiking along primitive trails in the Keystone Ancient Forest.

Windycrest Sailing Club on Keystone Lake offers something for all sailors; an excellent mix of keelboats, centerboard boats, racing, cruising, training, and social events that offers something for all sailors.

The majestic American Bald Eagle calls Keystone Lake area home from October to April. Sightseers, birdwatchers and photographers from an observation platform located below the dam, on the river’s north side, can best view these magnificent birds.

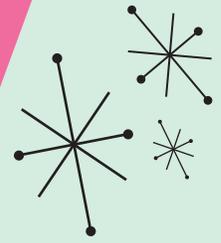
Local sports organizations support BMX racing, soccer, softball, and baseball. With 15 neighborhood parks, five sports complexes, a rodeo arena, several pedestrian trails, a community center, a golf course, and a senior center, the city offers something for everyone. The Katy Trail, beginning in Sand Springs and extending through the Tulsa metropolitan area, is very popular with walkers, runners, and bicyclists of all ages.



• Ball Fields	13
• Soccer Fields	8
• BMX Track	1
• Tennis Courts	6
• Pedestrian Trails	7
• Skate Park	1
• Disc golf course	1

Residents and visitors enjoy many special events during the year including: Halloween Fright Night, Easter Egg Hunt,

Profile of your community continued...



Tuesday on the Triangle, Pumpkin Patch Festival, Fishing Derby, Soap Box Race, Herbal Affair and Festival, Sand Springs Market, and much more.

Every year the Sand Springs Herbal Affair festival adds new vendors and more variety to the popular event. The festival began in 1989 as a small downtown street sale and has grown to attract about 30,000 people. Guests can find plenty of fresh herb plants and enjoy a day filled with music, art and food at the festival.



Herbal Festival

The 5th annual soap box derby race was held September 22, 2012. Last year the race was moved from downtown to Adams Road, giving the racers a longer distance to cruise. This event is loads of family fun. Awards are given based on speed, showmanship, and creativity. This event is sponsored by the Sand Springs Civitan Club.

Enjoy golfing at The Canyons at Blackjack Ridge golf course, a challenging 18-hole golf course tucked away in the hills and canyons

north of Sand Springs. Golfers and guests enjoy some of the most breathtaking views of the Tulsa skyline while golfing in lush, wooded surroundings.

There are two libraries located in Sand Springs offering year-round reading programs and events for all ages. Each library provides community outreach, materials in a variety of formats, programs on a variety of topics, current technologies, and free and equal access to information.



Sand Springs Community Theatre - Cast of *CHEAPER BY THE DOZEN* - pageplayers.com

Sand Springs also is home to the Sand Springs Community Theatre. The Sand Springs Community Theatre was officially established in May of 2007 after receiving a grant through the City of Sand Springs. The theatre brings the magic of live theatre to Sand Springs; they have successfully produced and hosted over 15 events.

The Case Community Center is a multi-purpose facility capable of hosting a variety of events. The Case Community Center

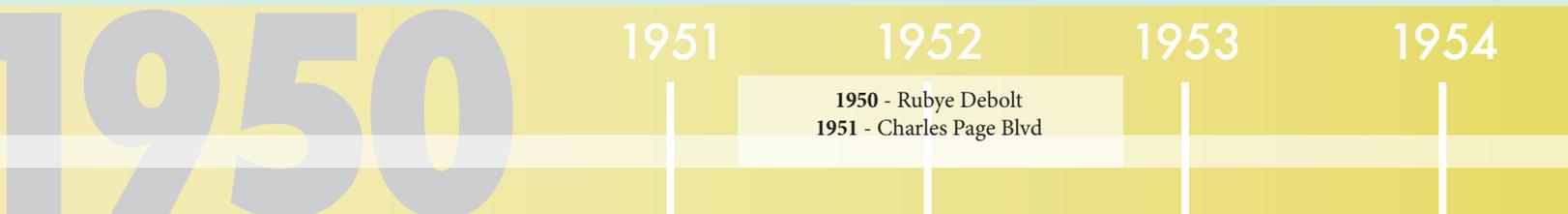
offers flexible space, utilization for hosting business and civic gatherings, sports, events, banquets, meetings, instruction, parties, and more.

The Center also offers a variety of recreational activities for the entire family. Visit us to take advantage of some of the free activities offered; indoor walking/jogging track, nautilus strength equipment, basketball, volleyball, table tennis, and wii/xbox gaming systems. You will find a schedule of events and activities at the city's website www.sandspringsok.org

The Sand Springs Cultural and Historical Museum is located in the historic Page Memorial Library Building at 9 E Broadway Ave. The museum's permanent gallery features exhibits about the history of Sand Springs and life in an early 20th century industrial community.



Please come and visit; the friendly residents, many conveniences, the varied attractions and relaxed lifestyle will make you want to stay!





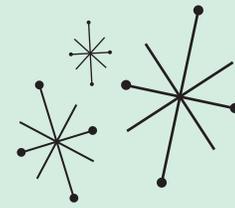
Hometown Hero

Richard Lorton was presented with the 2012 Hometown Hero Award this year. The Hometown Hero award is presented annually to individuals who have truly distinguished themselves in their life missions for the betterment of the Sand Springs community.

As the City's Parks Director for 27 years, Richard Lorton blazed a trail that transformed community attitudes toward recreation. What he thought would be just a brief stop along his career path became a life's body of work. He faced many challenges while seizing upon many opportunities to make city parks and recreational programs immeasurably better.

Richard has devoted decades of his life to improving park facilities and recreational opportunities for Sand Springs residents – from the Project Spirit initiative which developed ball fields and soccer fields that remain in constant use by area youths to bond issues that provided modern playground facilities and park amenities that residents of all ages enjoy today.

Richard continues to build his community legacy through volunteer work with local and regional organizations.



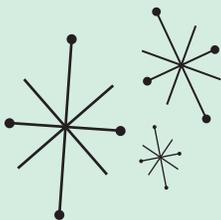
John M. Hess Award

The 2012 John M. Hess Award for Outstanding Citizenship was presented to Sand Springs Community Services Executive Director Judy Treat for her numerous community activities.

The late John M. Hess set goals for Sand Springs and worked tirelessly to assure that those goals could be achieved. Judy has followed in his footsteps as a community leader who has committed herself to assuring that community organizations prosper to achieve worthy goals.

After 39 years in real estate Judy decided to choose a different career path. In 2010 she became the Executive Director for Sand Springs Community Services. Judy has spent over 35 years volunteering in Non-Profit leadership roles.

Judy, through her countless hours of service, embodies and exemplifies the spirit of giving to one's community and serves as an example to others of the character rewards that come with supporting and promoting civic causes and citizenship. Judy continually steps forward to take a lead role in meeting needs in the Sand Springs community.



1955

1956

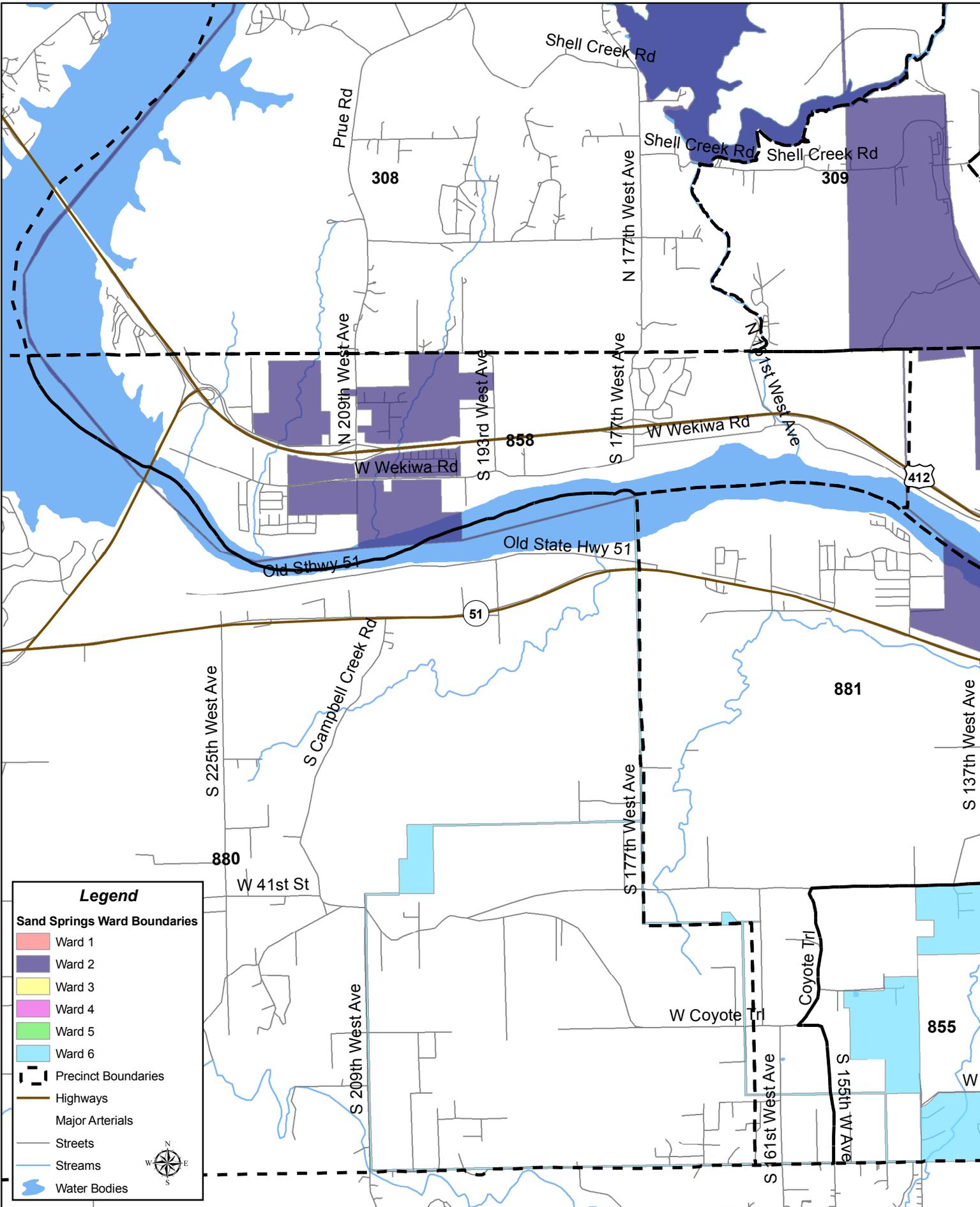
1957

1958

1959

1955 - Streetcars
1959 - New High School

City of Sand Springs Council District



CITY GOVERNMENT

Sand Springs operates under a Council-Manager form of government. The Mayor and City Councilors are responsible for establishing policy and providing direction to the City Manager. The City Councilors are elected to three-year terms in non-partisan elections held each spring. Six of the seven Councilors are elected within geographic wards to provide balanced representation. The seventh Councilor is elected at-large by voters throughout the city. The Mayor and Vice-Mayor are elected by the Councilors from within their ranks. The Mayor presides at official meetings.

The City Manager is appointed by the Council and is the CEO of the City government; he is in charge of the day-to-day operations of the City. When the City Council makes a decision on an ordinance, law, or policy, the City Manager is responsible for implementing those policies. The Manager coordinates the operations of all City departments and is responsible for the preparation of a proposed operating budget and its presentation to the City Council. This annual budget as adopted by Council provides funding, staffing, and general guidance to the City departments for the fiscal year.

Operating Indicators & Statistics

- Wastewater treatment plant..... 1
- Wastewater treatment capacity (thousands of gallons)3,100
- Wastewater treatment plant..... 1
- Water storage capacity (thousands of gallons).....6,553
- Avg daily water consumption (thousands of gallons).....2,885
- Water accounts11,737
- Tons of asphalt2,592
- Roadways (lane miles).....170
- Building Permits239
- Fire Stations2
- Firefighters.....31
- Fire Responses.....3,959
- ISO rating..... 3
- Police Station 1
- Police Officers.....30
- Police Calls.....22,121
- Citations Issued.....8,810
- Golf Course 1
- Rounds of Golf.....24,191
- Parks 15
- Community Center 1
- Museum 1

The City's administration is committed to professionalism and efficiency. The City operates its own police and fire departments, municipal court, street operations, planning, inspections, engineering, and parks and recreation. The Fire Department provides first responder emergency services and EMSA

provides ambulance services to the community. The City owns and operates an 18-hole golf course, The Canyons at Blackjack Ridge, and the Sand Springs-Pogue Airport.

The City also operates its own water and sewer utilities, storm water, and solid waste under the legal entity of the Sand Springs Municipal Authority Trust (SSMA). SSMA is a public trust created under applicable Oklahoma statutes on March 14, 1966, with the City named as the beneficiary thereof. Unlike most cities in the Tulsa area, Sand Springs has its own water supply and treatment facilities and is not reliant on another municipality or entity for such a vital utility. These utility systems operate for the benefit of the City of Sand Springs and are an integral part of City operations. City Councilors play a dual role as Municipal Authority Trustees.

Water Customers

2003	10,926	2004	11,128
2005	10,546	2006	10,675
2007	11,007	2008	11,133
2009	11,202	2010	11,828
2011	11,774	2012	11,767

The City is also financially accountable for a legally separate economic development authority, Sand Springs Economic Development Authority (SSEDA) and a legally separate cultural – historical trust authority, Sand Springs Cultural Historical Museum Trust Authority (SSCHMTA). These two component units are excluded from this report. Detailed financial information may be found in the 2012 City of Sand Springs Comprehensive Annual Financial Report (CAFR), available in the City's Clerk's office or on the City's website sandspringsok.org.

The City of Sand Springs, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. All of the funds of the City of Sand Springs can be divided into two categories: governmental funds and proprietary funds.

The City received the Certificate of Achievement for Excellence in Financial Reporting for the fiscal year 2011 Comprehensive Annual Financial Report (CAFR) and the award for Outstanding Achievement in Popular Annual Financial Reporting (PAFR) for the fiscal year ending June 30, 2011. Both honors are awarded by the Government Finance Officers Association (GFOA).

This is a partial list of the City's capital project improvements.

COMPLETED CAPITAL PROJECTS

West 51st Street Improvements

Description: Reconstructed West 51st Street, between Highway 97 and 129th W. Avenue to include a four-lane curb and gutter roadway with storm sewers and sidewalk. The majority of funds for construction of this project were provided by the most recent "4 to Fix" county-wide bond issue, with the remaining cost being the responsibility of the City.

41st Street Sidewalk Connection

Description: Constructed 2.1 miles of 8' wide concrete sidewalk on the north side of 41st Street, between the Country Club Estates Subdivision and the Rolling Oaks Subdivision.

Pratt 1 Sanitary Sewer Basin Rehab

Description: Various sanitary sewer rehabilitation methods including sliplining 969 linear feet of 8 inch lines, replacing 1,678 linear feet of 8 inch line and up-sizing 344 linear feet of 6 inch line to 8 inch diameter through the pipe bursting method, 6 point repairs, and 17 manholes and lampholes being repaired or replaced. Rehabilitation of this basin was required by the ODEQ through Consent Order.

Automated Meter Reading Improvements

Description: Replaced approximately 12,450 water meters across the City's water distribution system with meters capable of automatically reading and transmitting water consumption data remotely back to the City's Customer Service and Billing Department. Project included the provision of all communications (radio network) infrastructure necessary for a functional system.



Highway 97 Widening – Phase 1:

Estimated Cost: \$2,600,000 (\$2,080,000 Fed; \$520,000 City)

Description: Phase 1 of the project includes design of roadway improvements to widen Highway 97 to 6 lanes, specifically from 2nd Street to Morrow Road.

Status: ODOT contracted for design of the roadway in April 2012, with plans scheduled for completion in April 2014.

113th West Avenue Widening:

Estimated Cost: \$2,290,000 (\$1,720,000 Fed; \$570,000 City)

Description: Reconstruct South 113th West Avenue from State Highway 51 south to at least the 3300 block of South 113th West Avenue, to include a three-lane pavement section, including turn lanes at West 32nd Street, curb and gutter roadway with storm sewers and ADA compliant sidewalks.

Status: Federal appropriations in the form of Urbanized Area STP funds are programmed to be available in FY 2015 to begin right-of-way acquisition, utility relocation, and roadway construction.

CAPITAL PROJECT IMPROVEMENTS

FUTURE CAPITAL PROJECTS

Main Street Improvements

Estimated Cost: \$11,000,000 (\$4,000,000 Fed.; \$7,000,000 City)

Description: Reconstruct Main Street, from 1st Street extending south then west to State Highway 97. Project will also involve the construction of a frontage road extension from Main Street to the eastbound Lincoln on-ramp accessing the Sand Springs Expressway.

Status: Construction of the roadway is anticipated to begin in late 2014.

Public Works Facility

Estimated Cost: \$6,500,000

Description: Construction of a facility to house Public Works, Fleet, and Facilities equipment and personnel.

Status: The property known as Springlake Park has been proposed for construction of a multi-use City facility. It is anticipated that facility construction could begin as early as 2013.

Rehab Runway-Taxiways-NW Apron & Construct West Taxiway

Estimated Cost: \$3,398,319 (\$3,142,016 Fed; \$256,303)

Description: Asphalt overlay of the runway, crack repair and seal coat of both taxiways and the NW apron, and construction of new NW apron taxiway.

Status: FAA authorization to bid the project is expected in the summer of 2012.



1965

1966

1967

1968

1969

1965 - Prattville
1968 - Keystone Expressway
1969 - Home Rule Charter

Overview of Audited Results

The following summary highlights are taken directly from the Management Discussion and Analysis section of the fiscal year 2012 Comprehensive Annual Financial Report (CAFR):

- The largest portion of the City's net assets reflects investment in capital assets; less any related debt used to acquire those assets that is still outstanding. This year the investment in capital assets, net of related debt, amounted to \$82 million. Although the City's investment in its capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.
- A portion of the City's net assets, \$8.8 million, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, \$20.7 million, may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's governmental activities' increase in net assets of \$2.4 million represents a 5.5% positive increase in net assets. The City's operating expenditures came in under budget by approximately 7%, contributing to part of the increase. The remaining increase in net assets is due to an increase in cash and cash equivalents.
- The business-type activities' increase in net assets of \$1.9 million represents a 3.0% positive increase in net assets. Overall, combined business-type activities' revenues are sufficient to cover their combined expenses. Individually, Water, Solid Waste, and Stormwater revenues cover more than their expenses, and make up for the losses from other business-type functions (including Wastewater, Airport and Golf).
- As the City completed its 2012 fiscal year, the governmental funds reported a combined fund balance of \$21.7 million or a 17.9% increase from the prior year.
- The enterprise funds reported combined net assets of \$59.4 million, or a 1.3% increase from 2011.



Employee of the Year - Wayne Bennett

Each year city departments nominate employees for "Employee Excellence Awards". The Employee of the Year is chosen from that group through a vote by department heads. Facilities and Fleet Supervisor, Wayne Bennett has been named the City of Sand Springs' Employee of the Year for 2011.

Wayne has a proven track record as being a Committed Team Player during his career serving as Fire Chief and Properties Manager, to his current position as Division Supervisor over Facilities Management and Fleet Maintenance. Wayne is a strong advocate for maintaining open channel of communications with all employee levels. In addition to Wayne's strong mechanical aptitude, knowledge of Building's Electrical, Mechanical, Plumbing, Structural and Roof standards, and his awareness of current Building Code, helps assure that proper building integrity exists city-wide.

In Wayne's nearly 25 years of service, not one complaint has been filed against him for poor display of customer service. Wayne holds the highest level of integrity and desire to always conduct city business professionally and satisfactorily. Wayne is known for his willingness to assist others regardless of time or day of the week, many times over giving up his weekends, vacation and holidays to help other departments. Wayne can be counted on to volunteer when it comes to serving our Community. Wayne has developed a complete inventory of all city occupied buildings, identifying each buildings source and point of service entry for Electrical power/phase, natural gas, water and Fire hydrant location, object is to assist all Emergency Public Safety responders and assure safety for responders.

Wayne's goal is to manage all work orders, whether handled internally by city employees or requiring out sourcing, objective is completion in a timely and satisfactory manner, assuring for the least amount of down time.

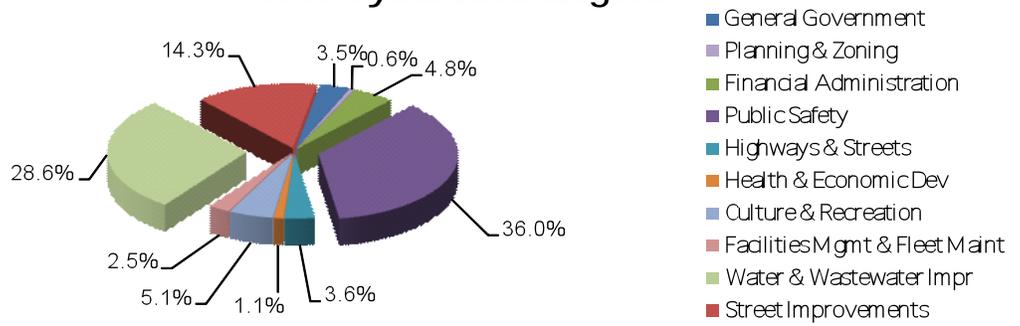
FINANCIAL REVIEW

The following is an overview of the City's financial operations for the fiscal year ended June 30, 2012. The data included in this review is not in accordance with generally accepted accounting principles (GAAP) as only selected information is presented. All data is, however, compiled from the City's Comprehensive Annual Financial Report (CAFR) which does comply with GAAP. The city's discretely presented component units; SSCHMTA and SSEDAs are excluded from this report.

Sales Tax

The main source of revenue for all cities and towns in the state of Oklahoma is sales tax. Sales tax collections for Sand Springs totaled \$10,096,850 in fiscal year 2012. Significant expenditures include public safety and water and wastewater improvements which totaled 36.0% and 28.6% respectively.

Where your sales tax goes



The City levies a 3 ½ cent sales tax on taxable sales within the City. It is recorded as revenue within the General Fund and then transferred as follows:

- 2 cents is retained in the General Fund to fund operating expenses.
- 1 cent is transferred to the Capital Improvement Water & Wastewater Fund to fund water and sewer improvements.
- ½ cent is transferred to the Street Improvement Fund to fund street improvements.

The sales tax rate inside the city limits of Sand Springs is 8.85% of eligible sales. Of that 8.85% total sales tax rate; Tulsa County's rate is 0.85%, City of Sand Springs' rate is 3.5%, and the State of Oklahoma is 4.5%. Of every dollar spent within the city limits \$0.09 is collected, only \$0.035 goes to the City:



.85%	3.5%	4.5%
Tulsa County	City of Sand Springs	State of Oklahoma

PROPERTY TAX

Millage Rates by Entity (property tax) \$125.13

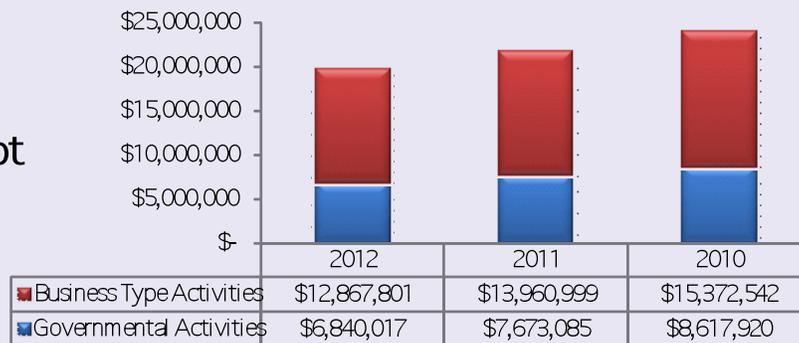


Under Oklahoma State law, municipalities are limited in their ability to levy a property tax. Property tax may only be levied to repay principal and interest on general obligation bonded debt approved by voters and any court-assessed judgments. The property tax is divided among several government entities. The total millage rate for calendar year 2012 is \$125.13. Of your total property tax bill; 7.61% goes to the City of Sand Springs for outstanding general obligation bonds, 58.20% to Sand Springs Schools, and the remaining 34.19% goes to Tulsa County, Tulsa Community Center, and Tulsa Technology Center. Tax bill for a home in Sand Springs valued at \$150,000 would be approximately \$1,940; \$250,000 would be approximately \$3,316.

OUTSTANDING DEBT

The City's outstanding debt is comprised of capital leases, general obligation bonds, notes payable, and revenue bonds. Funds used to retire the City's debt are currently derived from sales tax, property tax and utility revenues. Total outstanding debt for fiscal year 2012, excluding component units, benefits payable and accrued compensated absences, was \$19,707,818 representing a decrease of \$1,926,266. This decrease is mainly due to normal debt service payments.

Longterm Debt



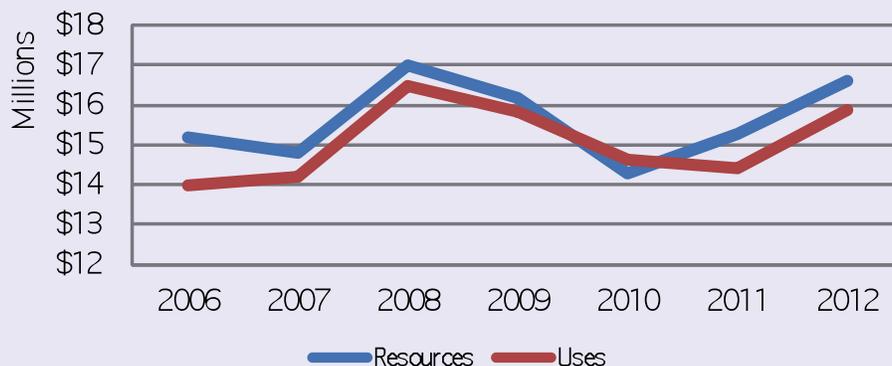
CITY'S OPERATING FUNDS

The majority of the City's basic services, such as police, fire, neighborhood services, street maintenance, parks and recreation, and general administration are reported in the General Fund. Sales and use taxes and franchise fees finance most of these activities. The City's utilities, golf course and airport enterprises are reported in the Municipal Authority Trust Funds, which includes user fees charged to customers to help cover all or most of the cost of these services.

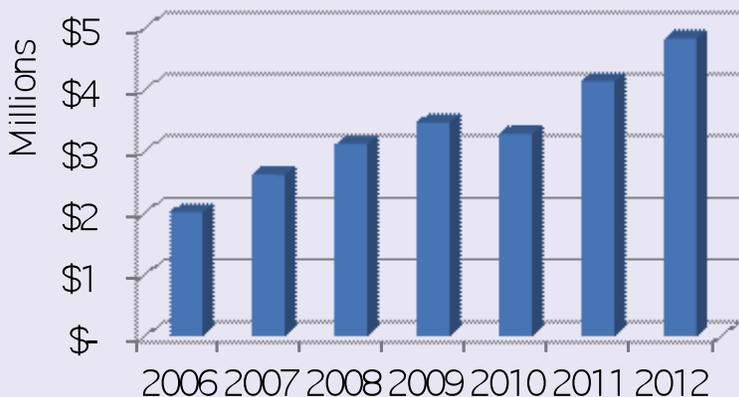
GENERAL FUND

The General Fund resource and use trends, which include revenues, expenditures, and transfers, for fiscal years 2006 through 2012, are as follows. Resources increased 8.6% from fiscal year 2011 to fiscal year 2012 while uses increased 10.2%. Beginning fund balance is not included in resources in the following chart.

General Fund Resources & Uses



General Fund - Fund Balance Seven Year Comparison



Within governmental funds, equity is reported as fund balance, which is the difference between fund assets and liabilities reflected on the balance sheet. At the end of fiscal year 2012 the fund balance for General Fund increased \$694,313 to \$4.8 million from the prior year. This increase is largely due to an increase in tax, intergovernmental and service revenues. The Council has established a policy for maintaining the unassigned fund balance in the General Fund at not less than 10% of net revenues. Unassigned fund balance is amounts that are available for any purpose. Net revenues equal total revenues less required sales tax transfers out. The total unassigned fund balance at year end was \$3.2 million, or 20% of net revenues.

1985

1986

1987

1988

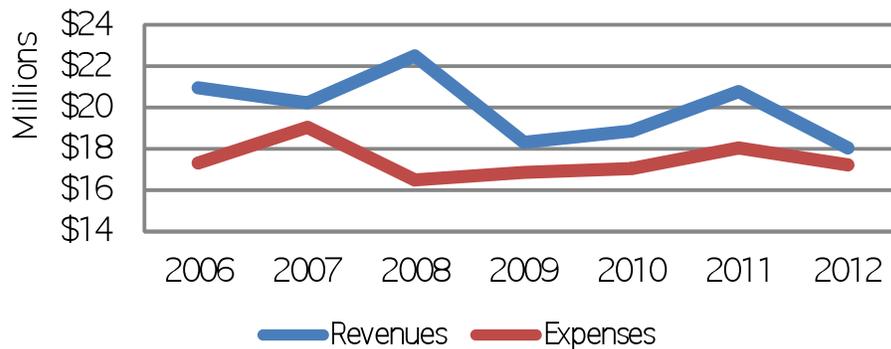
1989

1987 - 75th Anniversary
1988 - White Funeral Home burns

MUNICIPAL AUTHORITY ENTERPRISE OPERATING FUNDS

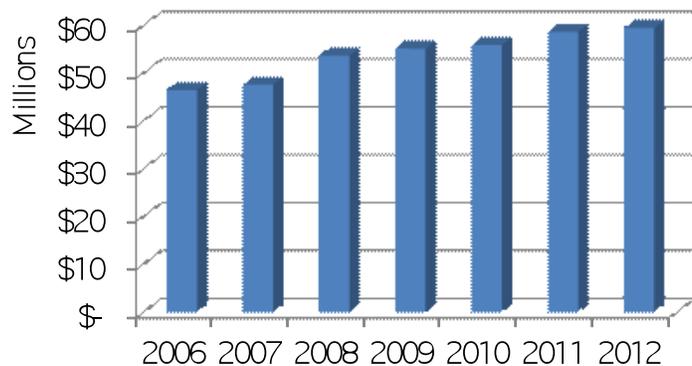
The City's water and wastewater utilities, solid waste, golf course and airport are accounted for in the enterprise operating funds. The charts below represent the operating funds of the Municipal Authority Trust; the project funds are not included. Included in the revenues of the enterprise funds is contributed capital which represents the accumulated contributions for enterprise capital asset acquisition from various sources including the City of Sand Springs governmental project funds. Depreciation on capital assets totaling \$2.8 million is included in the expenses. The revenue and expense trends, which include revenues, expenses, and transfers, for fiscal years 2006 through 2012, are as follows. Revenues decreased 13.6% from fiscal year 2011 to fiscal year 2012, and expenses decreased 4.7%. The decrease in revenues from \$20.8 million to \$17.9 million was due to the automated water meters project recorded as contributed capital in the prior year.

MA Operating Funds Revenues & Expenses



Within proprietary and fiduciary funds equity is reported as net assets, which is the difference between fund assets and liabilities reflected on the statement of net assets. At the end of fiscal year 2012 the net assets for Solid Waste, Airport, and Golf Course funds decreased after transfers for the year, but overall the combined net assets of the MA Operating Funds increased \$772,872 to \$59.4 million from the prior year. This increase is largely due to capital asset additions for infrastructure. Unrestricted net assets are the accessible resources available to provide services to the residents of Sand Springs if no additional revenues or resources were obtainable. The total unrestricted net assets at year end were \$7.7 million.

MA Operating Funds Net Assets Seven Year Comparison

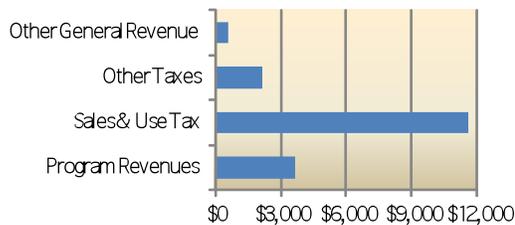


GOVERNMENTAL ACTIVITIES REVENUES AND EXPENSES

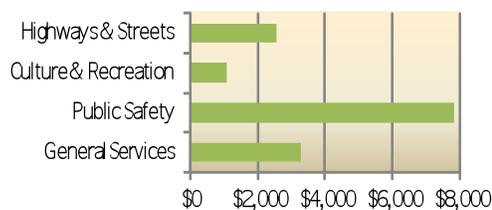
Governmental activities include the city's basic services such as police, fire, street maintenance, neighborhood services, general administration and parks and recreation. These services are funded by taxes, franchise fees, fines, and federal and state grants. The tables below show revenues by source and expenses by program for all governmental activities. Total revenues amounted to \$17.9 million with the major source being sales and use taxes at \$11.6 million.

General Services include expenses for administrative offices including City Council, City Manager, Legal, Finance, Information Services, Neighborhood Services, and Human Resources. Also included in General Services are the costs of support for maintaining city buildings and vehicles. Public Safety reflects the expenses associated with providing police and fire protection to the citizens. Culture & Recreation reflects expenses associated with services that enhance the culture of the community and include maintenance of parks and recreational activities. Highways and Streets reflect expenses for maintenance and capital improvements to highways and streets. Total expenses for governmental activities amounted to \$14.8 million with Public Safety being the largest at \$7.8 million.

Governmental Revenues by Source
\$17,981
(in thousands)



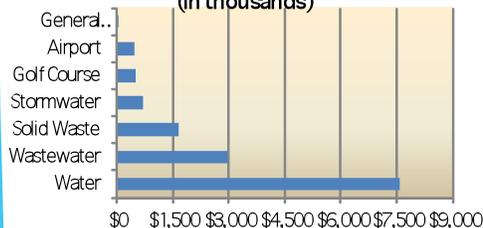
Governmental Expenses by Program
\$14,764
(in thousands)



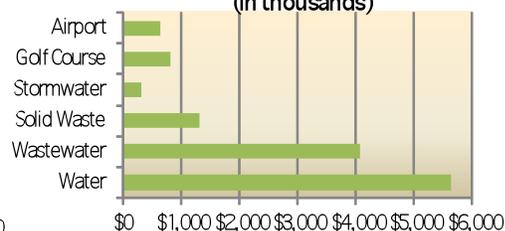
BUSINESS - TYPE ACTIVITIES REVENUES AND EXPENSES

Business-Type Activities report activities for goods and services that generate revenue, similar to private enterprise. Generated revenue should cover the costs of operations. The City is your water/wastewater utility providing water and wastewater for residents and businesses. The water revenues, totaling \$7.6 million, are generated from charges for water sold to area residences and businesses. Also included are fees charged to customers for wastewater, solid waste, stormwater, airport and golf course. Total revenues for business-type activities amounted to \$13.9 million. Total expenses for business-type activities totaled \$12.8 million.

Business-Type Revenues by Source
\$13,912
(in thousands)



Business-Type Expenses by Program
\$12,844
(in thousands)



1995

1996

1997

1998

1999

THE CITY OF SAND SPRINGS AS A WHOLE

STATEMENT OF NET ASSETS

Net assets, the amount in which assets exceed liabilities, may serve over time as a useful indicator of a city's financial position. It is a snapshot of the City's entire resources and obligations, or net worth, at the close of the fiscal year. The largest portion of the City's net assets (73.5%) reflects its investment in capital assets.

The City's combined net assets were \$111.4 million as of June 2012, which consists of \$45.7 million in governmental activities and \$65.7 million in business-type activities. The City's combined net assets increased by \$4.2 million over the prior year.

	Governmental Activities		Business-type Activities		Total	
	2012	2011	2012	2011	2012	2011
Assets:						
Current and other assets	\$ 16,533	\$ 14,715	\$ 16,418	\$ 14,593	\$ 32,951	\$ 29,308
Capital assets	37,532	38,140	63,982	65,547	101,514	103,687
Total assets	54,065	52,855	80,400	80,140	134,465	132,995
Liabilities:						
Long-term liabilities	7,766	8,514	13,732	14,758	21,498	23,272
Other liabilities	619	1,041	947	1,565	1,566	2,606
Total liabilities	8,385	9,555	14,679	16,323	23,064	25,878
Net assets:						
Invested in capital assets	30,817	30,526	51,114	51,591	81,931	82,117
Restricted	8,213	8,138	573	602	8,786	8,740
Unrestricted	6,650	4,636	14,034	11,624	20,684	16,260
Total net assets	\$ 45,680	\$ 43,300	\$ 65,721	\$ 63,817	\$ 111,401	\$ 107,117

*in thousands

INTERESTED IN MORE FINANCIAL INFORMATION?

City of Sand Springs Finance Department Website:
www.sandspringsok.org/finance

The City's financial statements are designed to provide Sand Springs' citizens, taxpayers, customers, investors, and creditors with a general overview of City finances and to demonstrate the City's accountability of the resources it receives and expends.

The information in this report is drawn from the City of Sand Springs Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2012. This report's financial data is consistent with Generally Accepted Accounting Principles (GAAP). Please review the CAFR online, or call the City Clerk at 918-246-2503 to request a copy.

City of Sand Springs, OK • 100 E Broadway • Sand Springs, OK 74063
 Phone: 918 246-2501 Website: www.sandspringsok.org
 City Council meetings are held the second and fourth Mondays of every month.



HELPFUL PHONE NUMBERS

CITY GOVERNMENT SERVICES

Police/Fire Emergency	911
Police Non-Emergency	918-246-8777
Animal Control	918-246-2543
Canyons at Blackjack Ridge Golf Course	918-246-2606
Case Community Center	918-246-2661
City Clerk	918-246-2503
City Manager	918-246-2501
Customer Service (Utility Billing)	918-246-2527
Emergency Management	918-246-2610
Finance Department	918-246-2515
Fire Administration	918-246-2549
Human Resources	918-246-2506
Municipal Court	918-246-2530
Museum	918-246-2509
Neighborhood Svc/Code Enforcement	918-246-2572
Parks & Recreation Department	918-246-2561
Planning	918-246-2575
Pogue Airport	918-246-2605
Police Administration	918-246-2531
Public Works Administration	918-246-2579
Senior Citizens Center	918-246-2567
Stormwater Department	918-246-2589
Utility Billing (Customer Service)	918-246-2527
Utilities (after hours emergency service)	918-246-2595

UTILITIES

AEP/PSO	877-237-2886
AT&T	800-499-2020
Cimarron Telephone Co.	918-865-3311
Cox Cable	918-665-0200
Indian Electric	918-358-2514
ONG	918-834-8000
Verdigris Electric	918-371-2584
Water Improvements Dist #14	918-245-1857

HOSPITALS – URGENT CARE

Hillcrest	918-579-1000
OSU Medical Center	918-587-2561
SouthCrest	918-294-4000
St. John Tulsa	918-744-2345
St. John Sapulpa	918-224-4280
St. John Urgent Care Center	918-245-1119
Saint Francis	918-494-2200

HOTELS

Best Western	918-245-4999
Days Inn	918-245-0283
Hampton Inn	918-245-8500
Holiday Inn Express	918-585-7000

MISCELLANEOUS

American Environment Landfill	918-245-7786
Army Reserve	918-447-0470
Berryhill Fire Department	918-446-1211
Chamber of Commerce	918-245-3221
Charles Page Family Center	918-245-6592
Charles Page Library	918-591-4585
Department of Human Services	918-430-2300
Department of Transportation	918-245-9531
Discoveryland	918-245-6552
Fish & Wildlife	918-518-7458
Green Country Fire Department	
Emergency	918-241-3794
Non-Emergency	918-241-7204
Harry T Pratt Library	918-591-4595
Osage County	918-287-3150
Post Office	918-245-1637
Recycling Center	918-584-0584
Salvation Army	918-245-2237
Sand Springs Community Services	918-245-5183
Sand Springs Health Center	918-591-6100
Sand Springs Leader	918-245-6634
Sand Springs Schools	918-246-1400
Sand Springs Railway	918-245-8625
Social Security Offices	866-931-7106
TCC West	918-595-8100
Tulsa County Court	918-596-5000
Tulsa Transit	918-582-2100
Unemployment Office	918-245-9544
Vital Records	918-582-4973
WindyCrest Sailing Club	918-242-9771
Workforce Oklahoma	918-358-3662



City of Sand Springs, OK • 100 E Broadway • Sand Springs, OK 74063
Phone: 918 246-2500 Website: www.sandspringsok.org

1912

1922

1932

1942

1952

19

